

2016-2018 BUDGET WORKSHOP

Special Issue:
Debt Financing for Capital
Projects

Overview of Presentation

- 1) Review of Capital Needs
- 2) Debt Financing for Capital Projects
 - a) Can capital maintenance projects utilize debt financing?
 - b) Could the 18% maintenance funding (per policy) be used for debt service?
 - c) If yes, are there currently adequate funds?
 - d) How much debt could we afford? (Scenarios of debt service at various borrowing levels)

Review of Capital Needs

- In the 2000s, the County issued Certificates of Participation (COPs) for major capital projects.
- Focus has been on deferred maintenance; but long list of unfunded capital improvement projects also exist
- The list of capital projects include new facilities; replacement of systems to address deferred maintenance needs; or upgrades or remodels
- Some major capital replacements are being addressed through maintenance funding
- \$500K previously allocated to capital; was redirected to maintenance in Fy13-14

Review of Capital Needs (Continued)

- To begin evaluating and assessing our capital needs, Capital Executive Committee (CEC) was reestablished
 - Established criteria for ranking projects based on health, safety, and legal risks
 - Reviewed unfunded projects – departments identified \$300M in needs over 5 year period
 - Preliminary evaluation identified high priority projects totaling \$22.3M, mostly deferred maintenance (system replacements)
 - Some of these are also on the General Services FY 16-17 projects list
 - Other important projects were noted, including building rehabilitation (example: Engineering Building) in need of HVAC systems and office renovations
- Evaluated funding options, including debt financing

What capital maintenance projects may be appropriate for debt financing?

- Debt can and has been used for capital maintenance.
 - e.g. replacement of elevators, roofs, and HVACs
- Debt Advisory Committee (DAC) staff indicated County has not financed roads with debt previously and would not recommend it.
- DAC reviewed financing discussed here on March 18, 2016.
- FY 2016-17 Recommended 18% Maintenance Funding Policy:
 - 50% Public Works
 - 35% General Services
 - 15% Parks
- If this allocation were to remain the same in future years, only 35% of the 18% Maintenance funds would potentially be available for debt service for General Services projects.

18% Maintenance Funding Policy as Source for Debt Payments

- *Are there adequate funds generated from the 18% Maintenance Funding Policy to act as the funding source for debt service so that projects could be accelerated? If funds are not currently adequate, when might they be?*
- General Services has indicated that they need some base level of funding annually to address current unanticipated needs (perhaps as much as \$1M per year).
- Based on the above unanticipated needs, it is not expected that adequate funds would be available until FY 2018-19.

18% Maintenance Funding Policy as Source for Debt Payments General Services

County of Santa Barbara Use of 18% Maintenance Funds Available for Debt Service

	Current Funding	Projected Increase	Total Funding	GS (35%)	Baseline Needed *	Available for Debt Service
FY 2015-16	-	1,200,000	1,200,000			
FY 2016-17	1,200,000	1,300,000	2,500,000			
FY 2017-18	2,500,000	1,857,000	4,357,000	1,524,950	1,000,000	524,950
FY 2018-19	4,357,000	2,500,000	6,857,000	2,399,950	1,000,000	1,399,950
FY 2019-20	6,857,000	2,900,000	9,757,000	3,414,950	1,000,000	2,414,950

*** Assumptions:** GS 35% Allocation, Baseline of \$1,000,000 needed for immediate use

General Fund Debt Service Availability

- *Is there existing General Fund debt service that will expire in the near term that could be used for capital improvement projects?*
- No
- The current level of General Fund debt service is about \$2.1M. This amount fluctuates from year to year but doesn't significantly decline until FY 2024-25, at which time it reduces to \$1M.

Scenarios of Debt Service at Various Levels

	\$10 million <u>10-Year</u>	\$15 million <u>15-Year</u>	\$20 million <u>15-Year</u>
Amount	\$ 10,000,000	\$ 15,000,000	\$ 20,000,000
Rate	2.5%	3.1%	3.1%
Average Annual Debt Service	\$ 1,264,000	\$ 1,416,000	\$ 1,889,000

Conclusions

18% Maintenance Funding Policy as Source for Debt Payments

- Currently there are not adequate funds available from the 18% Maintenance Funding Policy for debt payments.
- If current growth continues, there could be adequate funds to earmark for debt service by FY 2018-19.

General Fund Debt Service Availability

- A significant reduction in debt service won't occur until FY 2024-25 when debt service for various projects will be paid off (\$1.1M reduction from current level).