

COUNTY OF SANTA BARBARA LEGISLATIVE ANALYSIS FORM

This form is required for the Legislative Program Committee to consider taking an advocacy position on an issue or legislative item.

BILL NUMBER: SB 1143	AUTHOR: Leno
INTRO/AMEND DATE: 2-18-16/ 3-29-16	AUTHOR'S POLITICAL PARTY: Democrat
BILL STATUS: Senate Appropriations	

1) BILL SUBJECT:

Juveniles: Room Confinement

2) FROM DEPARTMENT:

Probation

3) IS THIS ITEM SPECIFICALLY REFERENCED IN THE LEGISLATIVE PLATFORM?

4) WHICH POLICY-RELATED MATTER IS OF CONCERN WITH THIS BILL?

Detention of juveniles at the juvenile hall.

5) HOW WOULD THIS BILL IMPACT THE COUNTY? (*Current practices, responsibility, authority, pros/cons, affected programs and/or services, etc.*)

This bill would, commencing January 1, 2018, place restrictions on the use of room confinement of minors or wards who are confined in a juvenile facility, as specified. The bill would require the performance of room confinement to be conducted in accordance with specified guidelines. By increasing the duties of local juvenile facilities, the bill would impose a state-mandated local program.

The requirements set forth in this bill ensure that efforts to reintegrate a minor back into general population remain the goal and focus during periods of necessary room confinement. It also ensures that should an immediate threat or risk to the safety and security of the minor, others minors in the facility or staff be present, that room confinement may be used, according to best practices, to address the issue.

6) IMPACT ON COUNTY PROGRAM:

Major

Minor

None

SANTA BARBARA COUNTY IMPACT:

Major

Minor

None

STATEWIDE IMPACT:

Major

Minor

None

Explanation of Impacts:

This bill requires the implementation of system to proactively work to integrate youth in the juvenile hall into the general programming and sets concrete standards and timeframes that room confinement can be administered in line with best practices. this will require further enhancement of programming and evaluation of staffing resources to achieve full implimentation. At this juncture it is unknown if State funds will be allocated to off-set the potential costs of implementation Due to the requirements of the bill there will likely be an additional staffing cost, however this cost increase will be directly related to enhanced programming, training, officer safety and enriched operations geared towards rehabilitation.



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7) WOULD THIS BILL IMPACT:

- | | | |
|---|---|--|
| a. Efficient service delivery and operations? | <input checked="" type="checkbox"/> YES | <input type="checkbox"/> NO |
| b. Fiscal stability? | <input type="checkbox"/> YES | <input checked="" type="checkbox"/> NO |
| c. Inter-agency cooperation? | <input checked="" type="checkbox"/> YES | <input type="checkbox"/> NO |
| d. Local control? | <input type="checkbox"/> YES | <input checked="" type="checkbox"/> NO |
| e. Protection of safety net services? | <input type="checkbox"/> YES | <input checked="" type="checkbox"/> NO |
| f. Community sustainability/economic stability? | <input type="checkbox"/> YES | <input checked="" type="checkbox"/> NO |

Additional Comments:

8) FISCAL IMPACT ON THE COUNTY:

- | | | |
|---|---|--|
| <input type="checkbox"/> Revenue Increase | <input type="checkbox"/> Revenue Decrease | <input type="checkbox"/> Unfunded Mandate |
| <input type="checkbox"/> Cost Increase | <input type="checkbox"/> Cost Decrease | <input checked="" type="checkbox"/> Undetermined |
| <input type="checkbox"/> None | | |

Additional Comments:

9) OTHER AGENCIES THAT SHOULD REVIEW THIS BILL:

Please list other agencies below:

10) CSAC POSITION ON BILL:

- | | | |
|--|---|---|
| <input type="checkbox"/> Support | <input type="checkbox"/> Oppose | <input type="checkbox"/> Support if Amended |
| <input type="checkbox"/> Oppose unless Amended | <input checked="" type="checkbox"/> Watch | <input type="checkbox"/> No position taken |

11) OTHER LOCAL OR STATEWIDE ORGANIZATIONS THAT HAVE TAKEN A POSITION ON THIS BILL:

(Indicate support or opposition for each)

Co-sponsored by Chief Probation Officers of California (CPOC) and the Ella Baker Center for Human Rights. Supported by the California Public Defenders Association and a variety of youth advocate groups

12) PROPOSED AMENDMENTS: (Attach separate sheet)

13) RECOMMENDATION:

- | | | |
|--|--|---|
| <input checked="" type="checkbox"/> Active Support* | <input type="checkbox"/> Passive Support | <input type="checkbox"/> Support if Amended* |
| <input type="checkbox"/> Active Opposition* | <input type="checkbox"/> Passive Opposition | <input type="checkbox"/> Oppose unless Amended* |
| <input type="checkbox"/> Watch | <input type="checkbox"/> Concerns (Why? Explain in #6) | <input type="checkbox"/> No Position (Why?) |
| <input type="checkbox"/> No Change since Last Position | | |

* Indicates that the department believes that the Board of Supervisors should take a formal position on this bill

Additional Comments:



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Previous versions of this legislation did not take into account the necessities faced within facilities to safe guard youth and staff. The current legislation is the result of CPOC sitting down with Senator Leno and proponents of the bill. This was a positive process, all sides listened to the other and sought out common ground and drafted a compromise that meets the needs of the kids in juvenile hall while also giving probation the tools needed to keep wards and staff safe and secure.

14) LEGISLATIVE ANALYSIS FORM PREPARED BY: Lee Bethel

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AMENDED IN SENATE MAY 31, 2016

AMENDED IN SENATE MARCH 29, 2016

SENATE BILL

No. 1143

Introduced by Senator Leno
(Coauthor: Senator Monning)

February 18, 2016

An act to add Section 208.3 to the Welfare and Institutions Code, relating to juveniles.

LEGISLATIVE COUNSEL'S DIGEST

SB 1143, as amended, Leno. Juveniles: room confinement.

Existing law permits minors who are detained in juvenile hall for habitual disobedience, truancy, or curfew violation to be held in the same facility as minors who are detained for violating any law or ordinance defining a crime, if they do not come or remain in contact with each other. Existing law also permits the detention of minors in jails and other secure facilities for the confinement of adults if the minors do not come or remain in contact with confined adults and other specified conditions are met.

Existing law, the Lanterman-Petris-Short Act, authorizes the involuntary detention for a period of 72 hours for the evaluation of a person, including a minor, who is dangerous to himself or herself or others, or gravely disabled, as defined.

This bill would, commencing January 1, 2018, place restrictions on the use of room confinement of minors or wards who are confined in a juvenile facility, as specified. The bill would require the performance of room confinement to be conducted in accordance with specified guidelines. By increasing the duties of local entities in connection with

local juvenile facilities, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 208.3 is added to the Welfare and
2 Institutions Code, to read:
3 208.3. (a) For purposes of this section, the following
4 definitions shall apply:
5 (1) “Juvenile facility” includes any of the following:
6 (A) A juvenile hall, as described in Section 850.
7 (B) A juvenile camp or ranch, as described in Article 24
8 (commencing with Section 880).
9 (C) A facility of the Department of Corrections and
10 Rehabilitation, Division of Juvenile Facilities.
11 (D) A regional youth educational facility, as described in Section
12 894.
13 (E) A youth correctional center, as described in Article 9
14 (commencing with Section 1850) of Chapter 1 of Division 2.5.
15 (F) A juvenile regional facility as described in Section 5695.
16 (G) Any other local or state facility used for the confinement
17 of minors or wards.
18 (2) “Minor” means a person who is any of the following:
19 (A) A person under 18 years of age.
20 (B) A person under the maximum age of juvenile court
21 jurisdiction who is confined in a juvenile facility.
22 (C) A person under the jurisdiction of the Department of
23 Corrections and Rehabilitation, Division of Juvenile Facilities.
24 (3) “Room confinement” means the placement of a minor or
25 ward in a locked sleeping room or cell with minimal or no contact
26 with persons other than correctional facility staff and attorneys.

1 Room confinement does not include confinement of a minor or
2 ward in a single-person room or cell for brief periods of locked
3 room confinement necessary for required institutional operations.

4 (4) “Ward” means a person who has been declared a ward of
5 the court pursuant to subdivision (a) of Section 602.

6 (b) The placement of a minor or ward in room confinement shall
7 be accomplished in accordance with the following guidelines:

8 ~~(1) Room confinement shall not be used before all other~~
9 ~~less-restrictive options have been attempted and exhausted.~~

10 *(1) Room confinement shall not be used before other less*
11 *restrictive options have been attempted and exhausted, unless*
12 *attempting those options poses a threat to the safety or security of*
13 *any minor, ward, or staff.*

14 (2) Room confinement shall not be used for the purposes of
15 punishment, coercion, convenience, or retaliation by staff.

16 (3) Room confinement shall not be used to the extent that it
17 compromises the mental and physical health of the minor or ward.

18 (c) A minor or ward may be held up to four hours in room
19 confinement. After the minor or ward has been held in room
20 confinement for a period of four hours, staff shall do one or more
21 of the following:

22 (1) Return the minor or ward to general population.

23 (2) Consult with mental health or medical staff.

24 (3) Develop an individualized plan that includes the goals and
25 objectives to be met in order to reintegrate the minor or ward to
26 general population.

27 (d) If room confinement must be extended beyond four hours,
28 staff shall do the following:

29 (1) Document the reason for room confinement and the basis
30 for the extension, the date and time the minor or ward was first
31 placed in room confinement, and when he or she is eventually
32 released from room confinement.

33 (2) Develop an individualized plan that includes the goals and
34 objectives to be met in order to reintegrate the minor or ward to
35 general population.

36 (3) Obtain ~~written~~ *documented* authorization by the facility
37 superintendent or ~~the Director of Juvenile Justice~~ or his or her
38 designee every four hours thereafter.

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1 (e) This section is not intended to limit the use of single-person
2 rooms or cells for the housing of minors or wards in juvenile
3 facilities and does not apply to normal sleeping hours.

4 (f) This section does not apply to minors or wards in court
5 holding facilities or adult facilities.

6 (g) Nothing in this section shall be construed to conflict with
7 any law providing greater or additional protections to minors or
8 wards.

9 (h) This section shall become operative on January 1, 2018.

10 SEC. 2. If the Commission on State Mandates determines that
11 this act contains costs mandated by the state, reimbursement to
12 local agencies and school districts for those costs shall be made
13 pursuant to Part 7 (commencing with Section 17500) of Division
14 4 of Title 2 of the Government Code.

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